- (c) We will not apply the regulations retroactively. We will judge Tribal actions that occurred prior to the effective date of these rules and expenditures of funds received prior to the effective date only against a reasonable interpretation of the statutory provisions in title IV-A of the Act.
- (1) To the extent that a Tribe's failure to meet the requirements of the penalty provisions is attributable to the absence of Federal rules or guidance, Tribes may qualify for reasonable cause, as discussed in §286.225.
  - (2) [Reserved]

## § 286.220 What happens if a Tribe fails to meet TANF requirements?

- (a) If we determine that a Tribe is subject to a penalty, we will notify the Tribe in writing. This notice will:
- (1) Specify what penalty provision(s) are in issue;
- (2) Specify the amount of the penalty;
- (3) Specify the reason for our determination:
- (4) Explain how and when the Tribe may submit a reasonable cause justification under §286.225 and/or a corrective compliance plan under \$286.230(d) for those penalties for which reasonable cause and/or corrective compliance plan apply; and
- (5) Invite the Tribe to present its arguments if it believes that the data or method we used were in error or were insufficient, or that the Tribe's actions, in the absence of Federal regulations, were based on a reasonable interpretation of the statute.
- (b) Within 60 days of receipt of our written notification, the Tribe may submit a written response to us that:
- (1) Demonstrates that our determination is incorrect because our data or the method we used in determining the penalty was in error or was insufficient, or that the Tribe acted prior to June 19, 2000, on a reasonable interpretation of the statute:
- (2) Demonstrates that the Tribe had reasonable cause for failing to meet the requirement(s); and/or
- (3) Provides a corrective compliance plan as discussed in §286.230.
- (c) If we find that the Tribe was correct and that a penalty was improperly determined, or find that a Tribe had

- reasonable cause for failing to meet a requirement, we will not impose the related penalty and so notify the Tribe in writing within two weeks of such a determination.
- (d) If we determine that the Tribe has not demonstrated that our original determination was incorrect or that it had reasonable cause, we will notify the Tribe of our decision in writing.
- (e) If we request additional information from a Tribe, it must provide the information within thirty days of the date of our request.

# § 286.225 How may a Tribe establish reasonable cause for failing to meet a requirement that is subject to application of a penalty?

- (a) We will not impose a penalty against a Tribe if it is determined that the Tribe had reasonable cause for failure to meet the requirements listed at \$286.195(a)(1), \$286.195(a)(2), or \$286.195(a)(3). The general factors a Tribe may use to claim reasonable cause include, but are not limited to, the following:
- (1) Natural disasters, extreme weather conditions, and other calamities (e.g., hurricanes, earthquakes, fire, and economic disasters) whose disruptive impact was so significant that the Tribe failed to meet a requirement.
- (2) Formally issued Federal guidance which provided incorrect information resulting in the Tribe's failure or prior to the effective date of these regulations, guidance that was issued after a Tribe implemented the requirements of the Act based on a different, but reasonable, interpretation of the Act.
- (3) Isolated, non-recurring problems of minimal impact that are not indicative of a systemic problem.
- (4) Significant increases in the unemployment rate in the TFAG service area and changes in the TFAG caseload size during the fiscal year being reported.
- (b) We will grant reasonable cause to a Tribe that:
- (1) Clearly demonstrates that its failure to submit complete, accurate, and timely data, as required at §286.245, for one or both of the first two quarters of FY 2000, is attributable, in significant

#### § 286.230

part, to its need to divert critical system resources to Year 2000 compliance activities; and

- (2) Submits complete and accurate data for the first two quarters of FY 2000 by November 15, 2000.
- (c) In addition to the reasonable cause criteria specified above, a Tribe may also submit a request for a reasonable cause exemption from the requirement to meet its work participation requirements in the following situation:
- (1) We will consider that a Tribe has reasonable cause if it demonstrates that its failure to meet its work participation rate(s) is attributable to its provisions with regard to domestic violence as follows:
- (i) To demonstrate reasonable cause, a Tribe must provide evidence that it achieved the applicable work rates, except with respect to any individuals receiving good cause waivers of work requirements (i.e., when cases with good cause waivers are removed from the calculation in §286.85); and
- (ii) A Tribe must grant good cause waivers in domestic violence cases appropriately, in accordance with the policies in the Tribe's approved Tribal Family Assistance Plan.
  - (2) [Reserved]
- (d) In determining reasonable cause, we will consider the efforts the Tribe made to meet the requirements, as well as the duration and severity of the circumstances that led to the Tribe's failure to achieve the requirement.
- (e) The burden of proof rests with the Tribe to fully explain the circumstances and events that constitute reasonable cause for its failure to meet a requirement.
- (1) The Tribe must provide us with sufficient relevant information and documentation to substantiate its claim of reasonable cause.
  - (2) [Reserved]

# § 286.230 What if a Tribe does not have reasonable cause for failing to meet a requirement?

(a) To avoid the imposition of a penalty under §286.195(a)(1), §286.195(a)(2), or §286.195(a)(3), under the following circumstances a Tribe must enter into a corrective compliance plan to correct the violation:

- (1) If a Tribe does not claim reasonable cause for failing to meet a requirement; or
- (2) If we found that a Tribe did not have reasonable cause.
- (b) A Tribe that does not claim reasonable cause will have 60 days from receipt of the notice described in §286.220(a) to submit its corrective compliance plan to us.
- (c) A Tribe that does not demonstrate reasonable cause will have 60 days from receipt of the second notice described in §286.220(d) to submit its corrective compliance plan to us.
- (d) In its corrective compliance plan the Tribe must outline:
- (1) Why it failed to meet the requirements:
- (2) How it will correct the violation in a timely manner; and
- (3) What actions, outcomes and time line it will use to ensure future compliance.
- (e) During the 60-day period beginning with the date we receive the corrective compliance plan, we may, if necessary, consult with the Tribe on modifications to the plan.
- (f) A corrective compliance plan is deemed to be accepted if we take no action to accept or reject the plan during the 60-day period that begins when the plan is received.
- (g) Once a corrective compliance plan is accepted or deemed accepted, we may request reports from the Tribe or take other actions to confirm that the Tribe is carrying out the corrective actions specified in the plan.
- (1) We will not impose a penalty against a Tribe with respect to any violation covered by that plan if the Tribe corrects the violation within the time frame agreed to in the plan.
- (2) We must assess some or all of the penalty if the Tribe fails to correct the violation pursuant to its corrective compliance plan.

### § 286.235 What penalties cannot be excused?

- (a) The penalties that cannot be excused are:
- (1) The penalty for failure to repay a Federal loan issued under section 406.
- (2) The penalty for failure to replace any reduction in the TFAG resulting